

Sierra Club Maryland Chapter P.O. Box 278 Riverdale, MD 20738 (301) 277-7111

June 30, 2022

The Honorable Pete Buttigieg Secretary of Transportation U.S. Department of Transportation 1200 New Jersey Avenue, SE Washington, DC 20590

Dear Secretary Buttigieg,

On Friday June 17, the Maryland Department of Transportation (MDOT) and the Federal Highway Administration (FHWA) released with a 30-day availability period the I-495 & I-270 Managed Lanes Final Environmental Impact Statement (FEIS) and appendices, totaling 26,500 pages in 74 separate files.¹ The undersigned organizations request an additional formal 60-day review period be provided, up to and including September 17, 2022, to allow the public and commenting agencies a meaningful opportunity to review this new document — which most notably includes a revised traffic model that was used to evaluate key alternatives and estimate various impacts — that have not previously been released to the public.

The FEIS, when added to the over 19,000-page draft environmental impact statement (DEIS) and over 8,000-page supplemental draft environmental impact statement (SDEIS) that it incorporates by reference, represents 53,500 pages, which is roughly equal to almost four full 2022 sets of the *World Book Encyclopedia*. It is simply not possible to meaningfully review much less comment on four encyclopedia sets worth of information over 18 work days in a 30-day availability period. We therefore ask that you reconsider the early decision by the FHWA division office not to provide a longer review period. More time is necessary to carry out NEPA's core goal of ensuring meaningful public participation.

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<sup>&</sup>lt;sup>1</sup> After years-long review process, final report on I-495/I-270 widening project is released Nearly 500-page 'environmental impact statement' has more than 26,000 pages of appendices, Louis Peck, June 18, 2022, <a href="https://bethesdamagazine.com/bethesda-beat/transportation/after-years-long-review-process-final-report-on-i-495-i-270-widening-project-is-released/">https://bethesdamagazine.com/bethesda-beat/transportation/after-years-long-review-process-final-report-on-i-495-i-270-widening-project-is-released/</a>

According to MDOT's own FEIS press release, it has "modified analysis methodologies, conducted new analyses, studied new or modified existing alternatives, refined design ... , and identified ... mitigation ... [and] unavoidable impacts." The FEIS also includes a new environmental justice analysis never before released to the public. This is not the subject matter of a final EIS but of a supplemental DEIS, which must have a meaningful and proportional public comment period. Finally, with 5,000 comments submitted on the project and MDOT's responses to those comments of varying length and complexity, it is a substantial effort to review those responses for sufficiency and technical accuracy and merit.

With those kinds of significant changes entailing voluminous new material, with new questions about Maryland constructing toll lanes in Virginia,<sup>2</sup> and with a contentious two-state project that will open up Maryland to 70+ miles of privatization of public transportation infrastructure, it is imperative that the FHWA exercise its oversight role to require that this document receive no less than an additional 60-day review period as was provided for the SDEIS.

As is underscored by the MDOT press release, federally required analyses were not presented to the public with a formal comment period.<sup>3</sup> Some key analyses previously presented were incorrect,<sup>4</sup> and the current versions presented as correct do not explain how the previous errors occurred or how they were fixed. So, the public has no basis on which to verify their accuracy.

The National Environmental Policy Act (NEPA) and relevant DOT and FHWA Orders require accurate environmental analyses and meaningful public participation throughout the NEPA process. These requirements can only be met if

<sup>&</sup>lt;sup>2</sup> MDOT's Plan to Build Toll Lanes in Fairfax is an Unwelcome Surprise to Some Virginians, Bruce DePuyt, June 16, 2022, <a href="https://www.marylandmatters.org/2022/06/16/mdots-plan-to-build-toll-lanes-in-fairfax-is-an-unwelcome-surprise-to-some-virginians/">https://www.marylandmatters.org/2022/06/16/mdots-plan-to-build-toll-lanes-in-fairfax-is-an-unwelcome-surprise-to-some-virginians/</a>

<sup>&</sup>lt;sup>3</sup> In a notice of actions following the issuance of President Biden's Executive Order 13990 on January 20, 2021, the Council on Environmental Quality made clear that decisions must consider environmental effects of proposed actions, including greenhouse gas emissions, and must involve the public in the decision-making process. The SDEIS for this project did not include a GHG emissions analysis, deferring it to the FEIS, seven months after the close of the formal public comment process.

<sup>&</sup>lt;sup>4</sup> The significant critiques of flawed traffic modeling were admitted to "have merit" in the 69th file of the FEIS. T.2.B, Volume 2\_SDEIS Community Organization Comments and Responses at CO-828, <a href="https://oplanesmd.com/wp-content/uploads/2022/06/68">https://oplanesmd.com/wp-content/uploads/2022/06/68</a> MLS FEIS App-T-DEIS-SDEIS-CR T.2.B Volume-2 June-2022p.pdf

the document issued on June 17 is re-designated to be an interim rather than final document and allotted a meaningful and proportional comment period. As noted before, an FEIS for this project should also have a public comment period of at least 60-90 days. Adequate formal public review periods are needed for both an interim document and for an FEIS to ensure that the public has adequate time for meaningful review of the project's impacts.

The undersigned urge you to uphold federal regulations and provide a meaningful review period that will afford the public an adequate opportunity to review and comment on the new information prior to the issuance of a Record of Decision. This issue has been flagged for FHWA and MDOT repeatedly since January 2022 in letters from Sierra Club Maryland Chapter,<sup>6</sup> the Mayor and Council of Rockville,<sup>7</sup> 82 legislators in the Maryland General Assembly,<sup>8</sup> 10 Prince George's County mayors,<sup>9</sup> the Montgomery County Executive,<sup>10</sup> 32 civic and environmental groups,<sup>11</sup> multiple members of Congress,<sup>12</sup> and now dozens more groups.

We look forward to your prompt action on this critical, time-sensitive issue.

Sincerely,

<sup>&</sup>lt;sup>5</sup> Sixty and 75-day FEIS review periods have been provided for other recent highway projects, such as the I-26 Connector in Asheville, NC and the I-45 in Houston, TX.

<sup>&</sup>lt;sup>6</sup> Sierra Club Maryland Chapter letter to FHWA and MDOT, January 4, 2022, <a href="https://www.sierraclub.org/sites/www.sierraclub.org/files/sce/maryland-chapter/SC-Letter-495270MLS-SDEIS-FEISReviewPd-2022Jan4.pdf">https://www.sierraclub.org/sites/www.sierraclub.org/files/sce/maryland-chapter/SC-Letter-495270MLS-SDEIS-FEISReviewPd-2022Jan4.pdf</a>

<sup>&</sup>lt;sup>7</sup> Mayor and Council of Rockville letter to FHWA and MDOT, January 26, 2022, https://static1.squarespace.com/static/5b72c6a8da02bc640472bf8c/t/61fee871b03f68283366 29d3/1644095602555/FHA+Letter+FINAL+012622%281%29.pdf

<sup>&</sup>lt;sup>8</sup> Maryland General Assembly letter to FHWA and MDOT, February 22, 2022, <a href="https://mcusercontent.com/6cdc39da7c0238a0521e24885/files/932d6527-1fc6-5b38-81ac-cba0cf957ae1/FWHA\_Letter.pdf">https://mcusercontent.com/6cdc39da7c0238a0521e24885/files/932d6527-1fc6-5b38-81ac-cba0cf957ae1/FWHA\_Letter.pdf</a>

<sup>&</sup>lt;sup>9</sup> 10 Prince George's County mayors letter to FHWA and MDOT, February 26, 2022, <a href="https://gcb12f8b-0595-4233-98ce-142d43d80a5c.usrfiles.com/ugd/9cb12f\_feceda725e324136bb9f7cd6f54b9f33.pdf">https://gcb12f8b-0595-4233-98ce-142d43d80a5c.usrfiles.com/ugd/9cb12f\_feceda725e324136bb9f7cd6f54b9f33.pdf</a>

<sup>&</sup>lt;sup>10</sup> Montgomery County Executive letter to FHWA and MDOT, March 10, 2022, <a href="https://gcb12f8b-0595-4233-98ce-">https://gcb12f8b-0595-4233-98ce-</a>

<sup>142</sup>d43d80a5c.usrfiles.com/ugd/9cb12f 5ea4194f64224e46b8a0a4706f543f59.pdf

<sup>&</sup>lt;sup>11</sup> 32 civic and environmental groups letter to Secretary Buttigieg, June 3, 2022, https://www.cabe495.com/ files/ugd/9cb12f 3ea64a8478ba48438955d198aefc629f.pdf

<sup>&</sup>lt;sup>12</sup> Letter addressed to Secretary Buttigieg.

Sierra Club Maryland Chapter

Anacostia Watershed Community Advisory Committee

Audubon Mid-Atlantic

**Audubon Naturalist Society** 

Beaverdam Creek Watershed Watch Group

Biodiversity for a Livable Climate

Brandywine TB Southern Region Neighborhood Coalition

Cabin John Citizens Association

Canoe Cruisers Association

Carderock Springs Citizens Association

Cedar Lane Ecosystems Study Group

Central Maryland Transportation Alliance

Chesapeake Climate Action Network

Citizens Against Beltway Expansion

Clean Water Action

Climate Xchange

Coalition for Smarter Growth

Defensores de la Cuenca

Delegate Lorig Charkoudian, Maryland General Assembly

DontWiden270.org

DoTheMostGood

Downtown Residents Advocacy Network (Baltimore)

Environmental Justice Ministry Cedar Lane Unitarian Universalist Church

Friends of Moses Hall and The Board of Trustees of Morningstar Tabernacle Number 88, Incorporated

Friends of Sligo Creek

Greenbelt Climate Action Network

Glen Echo Heights Mobilization

Greater Farmland Civic Association

HoCo Climate Action

Indivisible Howard County

ISCA - Do Not Expand 495

Maryland Coalition for Responsible Transit

Maryland Conservation Council

Maryland League of Conservation Voters

Maryland Legislative Coalition

Maryland Native Plant Society

Maui Wowi

Mayor Bridget Donnell Newton, City of Rockville

Mayor Patrick Wojahn, City of College Park

National Parks Conservation Association

Neighbors of the Northwest Branch

North Hills of Sligo Creek Civic Association

Our Revolution Maryland

Prince George's County Peace and Justice Coalition

Promenade Towers Mutual Housing Corporation

Rock Creek Conservancy

Rock Creek Hills Citizens' Association

Rogue Tulips LLC

Save BARC

Strong Future Maryland

Takoma Park Mobilization Environment Committee

The Climate Mobilization, Montgomery County Chapter

The Ocean Foundation

Transform Maryland Transportation Coalition

**Transit Choices** 

Union of Concerned Scientists

Unitarian Universalist Legislative Ministry of Maryland

**Urban Breezes** 

Washington Area Bicyclist Association

Washington Biologists' Field Club

Well Mind Association of Greater Washington

Woodside Forest Civic Association

## Cc:

Ms. Polly Trottenberg, Deputy Secretary, U.S. Department of Transportation

Ms. Stephanie Pollack, Acting Administrator, Federal Highway Administration

Mr. Gregory Murrill, Division Administrator, Federal Highway Administration

Mr. James Ports, Maryland Secretary of Transportation

Mr. Adam Ortiz, Division Administrator, U.S. Environmental Protection Agency

Ms. Tammy Stidham, Deputy Associate Area Director - Lands and Planning, National Park Service

U.S. Congressman Anthony Brown

U.S. Congressman Jamie Raskin

U.S. Senator Ben Cardin

U.S. Senator Chris Van Hollen